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## **THE BASIC RULES OF NURSING HOME MEDICAID ELIGIBILITY**

For all practical purposes, the only "insurance" plan for long-term nursing home care for many seniors is Medicaid. Medicare only pays for approximately 7 percent of skilled nursing care in the United States. Private insurance pays for even less. The result is that most people pay out of their own pockets for long-term care until they become eligible for Medicaid (also known as MassHealth). While Medicare is an entitlement program, Medicaid is a form of welfare. To be eligible, you must become "impoverished" under the program's guidelines.

Despite the costs, there are advantages to paying privately for nursing home care. The foremost advantage is that by paying privately an individual is more likely to gain entrance to a better quality facility. The obvious disadvantage is the expense. In Massachusetts, nursing home fees can be as high as \$15,000 a month. Without proper planning, nursing home residents can lose the bulk of their savings.

For most individuals, the object of long-term care planning is to protect savings while simultaneously qualifying for nursing home Medicaid benefits. This can be done within the following rules of Medicaid eligibility.

### **The Asset Rules**

The first basic rule of nursing home Medicaid eligibility is that an applicant may have no more than \$2,000 in "countable" assets in his or her name. As described below, the spouse in the community is entitled to keep \$123,600. "Countable" assets generally include all belongings except for (1) personal possessions, such as clothing, furniture, and jewelry, (2) one motor vehicle, (3) the applicant's principal residence (if it is in Massachusetts and it has equity less than \$858,000), and (4) assets that are considered inaccessible for one reason or another.

### ***The Home***

Homes with equity valued under \$858,000 (as of 2018) are not considered a countable asset as long as the nursing home resident intends to return home or his or her spouse or another dependent relative (disabled or blind child or a child under the age of 21) lives there. If the spouse lives in the home, there is no cap on the value. It does not matter if it seems unlikely that the nursing home resident will ever be able to return home, as the intent to return home by itself preserves the property's character as the person's principal place of residence and thus as a noncountable asset. As a result, for all practical purposes, nursing home residents do not have to sell their homes in order to qualify for Medicaid if the home has equity worth less than \$858,000. However, this does not mean that the house is protected. The house may still be at risk as Medicaid either may place a lien against the property or make a claim against the Medicaid recipient's estate.

## **The Transfer Penalty**

Medicaid penalizes applicants who transfer assets by imposing one month of ineligibility for nursing-home benefits for every \$10,767 (as of 2018) given away. Medicaid reviews five years of financial statements in order to identify any disqualifying transfers. This is known as the “look-back period.” The start-date of the ineligibility period is the date when the applicant is in a nursing home and his or her funds have been depleted.

The easiest way to explain the transfer rules is by way of an example. Let’s assume Mrs. Smith transfers \$32,000 to her grandson on March 15, 2017. On April 15, 2018, Mrs. Smith suffers a stroke and is admitted to a skilled nursing facility. Assume she spends down her assets below \$2,000 as of August 2018. The transfer penalty would not start until August 1, 2018 and would end in mid-October 2018 ( $\$32,000 \div 10,767 = 3$  months of ineligibility).

There is no cap on the period of ineligibility. For instance, the period of ineligibility for the transfer of property worth \$900,000 is 84 months ( $\$900,000 \div \$10,767 = 84$ ). However, Medicaid may only consider transfers made during the look-back period. Effectively, this results in a 60-month cap on periods of ineligibility resulting from transfers. People who make large transfers have to be careful not to apply for Medicaid before the applicable “look-back” period passes.

### ***Exceptions to the Transfer Penalty***

Transferring assets to certain recipients will not trigger a period of Medicaid ineligibility. These exempt recipients include: (1) a spouse; (2) a blind or disabled child; (3) a trust for the benefit of a blind or disabled child; and (4) a trust for the benefit of a disabled individual under age 65 (even for the benefit of the applicant under certain circumstances).

Special rules apply with respect to the transfer of a home. In addition to being able to make the transfers without penalty to one's spouse, blind or disabled child, or into trust for other disabled beneficiaries, the applicant may freely transfer his or her home to: (1) a child under age 21; (2) a sibling who has lived in the home during the year preceding the applicant's institutionalization and who already holds an equity interest in the home; or (3) a "caretaker child," defined as a child of the applicant who lived in the house for at least two years prior to the applicant's institutionalization and who, during that period, provided such care that the applicant did not need to move to a nursing home.

A transfer can be cured by the return of the transferred asset. In such cases, any ineligibility period resulting from the initial transfer is eliminated.

## **Treatment of Income**

When a nursing home resident becomes eligible for Medicaid, all of his or her income, less certain deductions, must be paid to the nursing home. The deductions include a \$72.80 per month personal needs allowance, a deduction for any uncovered medical costs (including medical insurance premiums), and in the case of a married applicant, an allowance he or she must pay to the spouse who continues to live at home.

## **Spousal Protections**

### ***Assets***

Medicaid law provides special protections for the spouse of a nursing home resident, known in the law as the "community" spouse. The community spouse is entitled to keep a maximum of \$123,600 (as of 2018) of the couple's countable assets. This calculation is not affected whether the assets are jointly held by the couple or if they are all in the name of the community spouse. For example, if a couple owns \$75,000 in countable assets on the date the applicant enters a hospital, the community spouse will be entitled to a resource allowance of \$75,000. If they have \$250,000, the community spouse can keep a maximum of \$123,600.

### ***Income***

Although the amount of assets a couple can keep is strictly limited, Medicaid treats income differently. In all circumstances, the community spouse retains his or her own income; he or she will not have to use his or her income to support the spouse receiving Medicaid benefits. In some cases, the community spouse is also entitled to share in all or a portion of the monthly income of the nursing home spouse. Medicaid determines an income floor for the community spouse, known as the minimum monthly maintenance needs allowance, or MMMNA, which is calculated under a complicated formula, based on the community spouse's housing costs. Where the community spouse can show hardship, Medicaid may award a larger MMMNA, but only after a fair hearing. The MMMNA may range from a low of \$2,030.00 to a high of \$3,090.00 (as of 2018) a month. If the community spouse's own income falls below his or her MMMNA, the shortfall is made up from the nursing home spouse's income.

### ***Annuities***

One means of protecting assets for the community spouse is through the purchase of an annuity. The purchase of an annuity transforms excess assets that would otherwise make the nursing home spouse ineligible for Medicaid into a noncountable stream of income for the community spouse. The annuity must be irrevocable and have a term certain -- a guaranteed number of years of payment -- that is shorter than the life expectancy of the healthy spouse. In addition, the money paid back by the annuity over the life expectancy of the annuitant must be equal to or greater than the amount initially paid for the annuity. The annuity should not be purchased until the spouse enters a nursing home.

### *Increased Resource Appeal for the Community Spouse*

Where a couple's combined income is less than the MMMNA, the community spouse can petition MassHealth for an increase in the standard resource allowance so that the additional funds can be invested in order to generate income to make up the shortfall. This strategy works well when the community spouse is living in an assisted living facility. Given current low rates of return, this permits the low income community spouse to retain a substantial level of savings above \$123,600, while maintaining eligibility for the nursing home spouse.

### **Estate Recovery**

The state has the right to recover whatever benefits it has paid for the care of a Medicaid recipient from his or her probate estate. Currently, property that passes outside of probate, such as jointly owned real estate, property in a life estate, or assets held in a trust, escapes estate recovery. In addition, Medicaid must defer its claim if there is a surviving spouse. In this case, Medicaid cannot recover against the estate until after the spouse's death.

Massachusetts does not seek recovery against the homes of those decedents who owned long-term care insurance when they entered the nursing home, provided that the policy was an individual policy approved by the Division of Insurance. This exemption from estate recovery applies only if the Medicaid applicant checks the correct box on his or her application. If the applicant owns long-term care insurance, please consult with our office before filing a Medicaid application.

### **The Medicaid Application**

Applying for Medicaid is cumbersome and tedious. Every fact asserted in the application must be verified by documentation. The application process can drag on for several months as Medicaid demands more and more verifications regarding such issues as the amount of assets and dates of transfers. If the applicant does not comply with these requests and deadlines on a timely basis, Medicaid will deny the application. In addition, after Medicaid eligibility is achieved, it may be re-determined every year. Although simple Medicaid applications do not require an attorney's involvement, it makes sense to work with a qualified elder law attorney in more complicated situations. Examples of situations that may delay or impede eligibility without proper legal advice include: a spouse residing in the community, any issues relating to transfers of assets, trusts or real estate other than the primary residence.

**The Medicaid rules are always in a state of flux. Therefore, it is more important than ever for you to keep in regular contact with our office so we can advise you as the rules change.**